



# ECONOMIC DEVELOPMENT: POLICIES AND PROGRAMS DESIGNED TO ENCOURAGE GROWTH IN JOBS, WAGES, AND INVESTMENT

#### **VEDP** accomplishes this through:



**Marketing** Virginia to raise awareness of the Commonwealth's advantages for business and cultivate new leads



**Recruiting** out-of-state firms to select Virginia for new job-creating projects



Encouraging and assisting the **retention** and **expansion** of existing Virginia firms



Assisting Virginia companies to establish and/or expand international sales (i.e., trade development)



Encouraging **coordination** of economic development efforts among local, regional, and state partners



Developing recommended **economic development policies and strategies** to position Virginia and its regions for growth



Conducting **research** to understand and effectively present Virginia's competitive advantages



Administering **performance-based incentives** that encourage job creation and capital investment



Providing grants or custom workforce solutions to address talent recruitment and training needs of expanding firms



Collaborating with localities to develop **project-ready sites** for manufacturing and supply chain projects

### VEDP DOES ITS WORK IN COLLABORATION WITH HUNDREDS OF ECONOMIC DEVELOPMENT PARTNERS ACROSS VIRGINIA

Core VEDP partners include the Governor's Administration, Virginia General Assembly, other state agencies, 18 regional economic development organizations, over 100 local economic development partners, utilities, railroads, and trade associations























































## LIKE ALL OTHER STATES, VIRGINIA'S ECONOMY IS COMPRISED OF TRADED AND NON-TRADED INDUSTRY SECTORS

**Traded sector:** Businesses that generate most of their sales from out-ofstate customers, resulting in new jobs, wages, and tax revenues for the Commonwealth











Corporate HQs

Manufacturing

Technology<sup>1</sup>

Business Process
Outsourcing

Supply Chain

**Non-traded sector:** Businesses that primarily serve local (i.e., in-state) customers, typically competing with other non-traded sector businesses for in-state sales











Retail

Restaurant

Hospital

Entertainment

**Local Services** 

Job breakdown by sector

1/3

of Virginia employment is in **traded sector** jobs

2/3

of Virginia employment is in **non-traded sector** jobs

## TRADED SECTORS DRIVE JOB CREATION WITH HIGH EMPLOYMENT MULTIPLIERS AND GENERATE NEW REVENUE







### **Employment multiplier**

Additional jobs created for every 1 direct job

**Direct jobs**Plastic resin manufacturer

Indirect jobs
Suppliers to company

**Induced jobs**Where employees spend money

**Total jobs** 

1.0

+

1.2

+

2.2

4.4

**Example: Plastic resin manufacturer** 

25

+

30

+

55

110

### NON-TRADED SECTORS GENERALLY DO NOT GENERATE NET JOB GAINS OR CREATE NEW REVENUE IN A COMMUNITY







### **Employment multiplier**

Additional jobs created for every 1 direct job

**Direct jobs**Full-service restaurant

Indirect jobs
Suppliers to company

**Induced jobs**Where employees spend money

**Total jobs** 

1.0

+

0.1

+

0.2

**1.3** 

**Example: Full-service restaurant** 

**25** 

+

2.5

+

5

32.5

### VEDP FOCUSES MOST OF ITS BUSINESS DEVELOPMENT EFFORTS ON A SET OF TARGET INDUSTRIES FOR WHICH VA IS COMPETITIVE







Software



Headquarters



Aerospace



Cybersecurity



Life Sciences



**Unmanned Systems** 



**Wood Products** 



**Data Centers** 



**Business Process** Outsourcing



**Supply Chain** Management



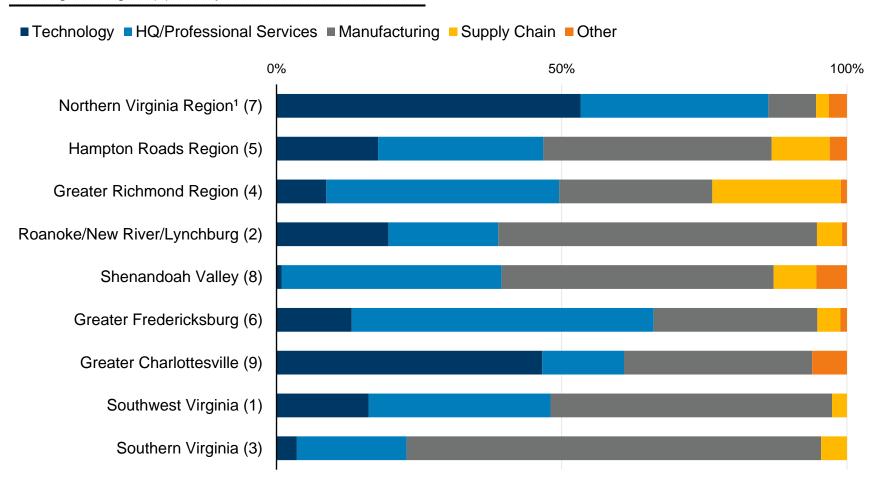
Food & Beverage **Processing** 



Advanced Materials

# VEDP-ASSISTED PROJECT ANNOUNCEMENTS REFLECT SIGNIFICANT DIFFERENCES IN REGIONAL ECONOMIC DIVERSITY

Total new regional employment, including expansions GO Virginia Region (#), New jobs announced 2014-2019



### WHILE RARELY APPARENT IN MEDIA COVERAGE, ROUGHLY 2/3 OF **VEDP-ASSISTED PROJECTS ARE EXPANSIONS OF EXISTING FIRMS**



**PURSUING A TECH GIANT** 



### **How Virginia** sealed the deal with Amazon

For state officials, splitting HQ2 made the project more palatable

As autumn began, Virginia lawmakers were not completely sold on the deal they had been putting together for a year to land Amazon's second headquarters in the Northern Virginia suburbs.

The lure of a \$5 billion invest-

ment and 50,000 high-paying jobs was powerful, but so was the fear of having to justify \$1 billion in direct state incentives to a company valued at

l trillion. Members of the Major Employment and Investment Project Approval Commission also

ity of any community in North ern Virginia's already teeming and traffic-clogged suburbs t handle the massive influx of

That's when Amazon made a pivotal decision to divide the project in half, ultimately awarding 25,000 new jobs and up to \$2.5 billion in investmen each to Virginia and New York about six weeks later

'That's when I knew I could support it." said House Approons Chairman Chris Iones last week that until the decision, "I wasn't there yet. AMAZON, Page A10

this!' Literally, it would finish what we started in diversifying and building a new economy."

Northam spoke with former Gov. Terry McAuliffe before the start of

Gov. Raiph Northam talked with

Brian Huseman, Amazon's vice

president of public policy, after

Tuesday's news conference in

"I said, 'We've got to win

Terry McAuliffe, former Virginia governo

#### New aviation firm prevails in Chesterfield

Proposal for airport became political in character after years of discussions

management and flight

minion Aviation, its sup

supervisors had numer

unanswered questions

plan, assets and prospe-tive clients.

Nonetheless, Supervisors Steve Elswick, Jim Holland and Chris Win-

slow approved the agree

ments on the belief that

against the airport's only

newcomer, should be

allowed to compete

operator.

school company, Do

A second fixed-base operator is coming to the Chesterfield County Airous concerns about al-leged safety risks and lying discourse regarding the county's oversight of about REA's business a public partner that has been in charge of most operations there since 1991.

In the weeks leading up to the approval of a lease with Richmond Executive Aviation, pilots weary of Dominion Avia-tion welcomed the idea of having a second company that could work on their aircraft and expand options for flight instruc-

tion at the county's gen-eral aviation airport.

Speaking at Wednes-day's meeting, Elswick day's meeting, Elswick said the 3-2 decision ultimately came down to a difference in philosophy, but several pilots said While some pilots sup- the county's history with ported the new aircraft

#### As Genworth nears final merger, report questions viability of the \$2.7B deal

BY JOHN REID BLACKWELL

More than two years after the deal was an-nounced, the proposed acquisition of Henrico County-based insura giant Genworth Financial lic hearing, however, Inc. by a China-based a report by one inves financial conglomerate finally may be nearing completion. Genworth, a seller

thousands of employ-

online debate. term care insurance with

The report, published on Nov. 1 by Hindenburg Research, based in ees in Virginia, has said

it hopes to clear the final

regulatory hurdles by the end of the year for its long-delayed acquisi tion by China Oceanwide Holdings Group Co. Ltd. As the proposed er nears a key pubtor has raised questions about the viability of the deal and prompted an

Big, new-to-Virginia projects often get frontpage coverage



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lessons for adults

and children.

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will play an important role in new hiring and investment," Gow Ralph Northam said in the re-plied Felts inc. said in the in the United States," Alex ship location" and praised officials from the state and lease, "We look forward to release, "We have enjoyed 3rd Generation Golf over 20 years of doing tion in Henry County and business in Martinsville-remain committed to pro-Henry County, and addividing the infrastructure tional presence here was and skilled workforce to an easy decision. Perfect for Golfer Dad! Get him what he reall

help businesses of all sizes help businesses of all sizes "The close proximity of grow and succeed in our the new facility to our Applied Felts plant will great ly reduce shipping costs, FerraTex provides pipe globally using a special allow us to maintain ac-curing process and, in cess to the area's outstandaddition to Martinsville, ing trucking lanes and manufactures its products highly skilled employee n the United Kingdom base and better meet the high demand in the Mid-Applied Felts also has fa-cilities in New Jersey, Ten-United States, two of the nessee, Florida, Nevada nation's busiest underground infrastructure re

Dependable Home

"We are excited to expair markets."
FerraTex Vice President pand our presence in FerraTex Vice President Henry County and add Jerry Gaines said this will our sixth FerraTex facility be a "state-of-the-art, flag-

our existing companies

the new FerraTex opera-

"ommonwealth "

A Legacy of Golf

make the deal happen. The Virginia Development Partnership worked County's local investment with the Martinsville-Hen-ry County Economic Deis \$118,701 and includes local Enterprise Zone grants and cash from the Martinsville-Henry Counelopment Corporation on the project, and Northam approved a \$65,000 grant "Applied Felts is an old rom the Commonwealth

Opportunity fund to as-sist Henry County with the are certain that FerraTex will be as impactful on our Funding and services community as its partner, support the company's Henry County Board of Suemployee training ac-tivities will be provided said in the release.

A3

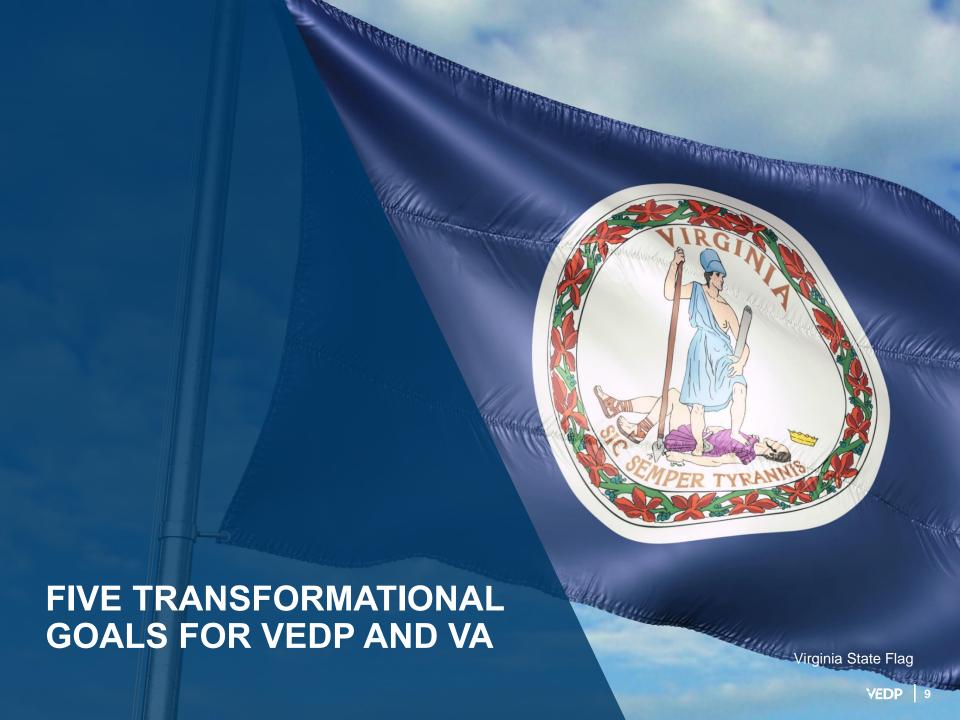








Smaller expansions of existing firms rarely make the front page



#### TRANSFORMATIONAL GOALS FOR THE COMMONWEALTH

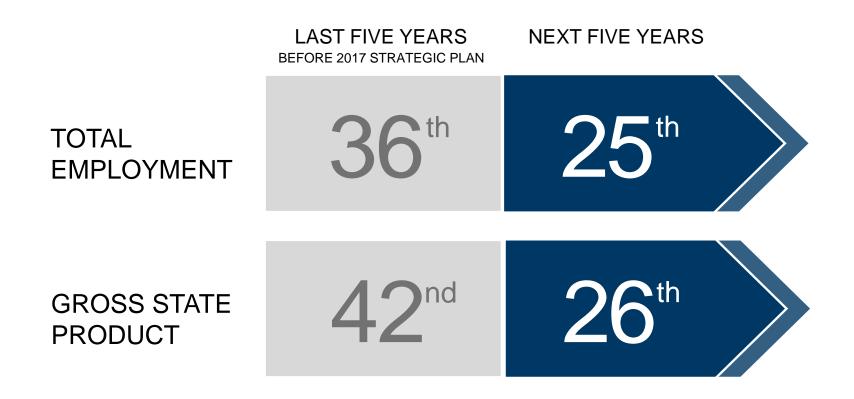
- Robust State Growth
- 2 Every Region Wins
- Best State for Business
- Top State EDO
- Super Collaborator

1.

Over the next several years, position Virginia to achieve a growth rate among that of the top 5-10 states in the U.S.



#### **VIRGINIA'S 5-YEAR GROWTH RANKINGS HAVE IMPROVED SINCE 2017**

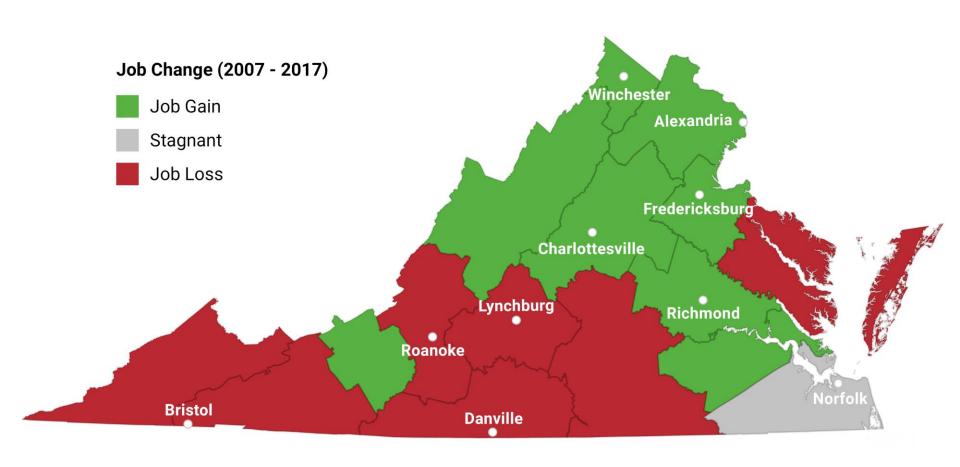


2.

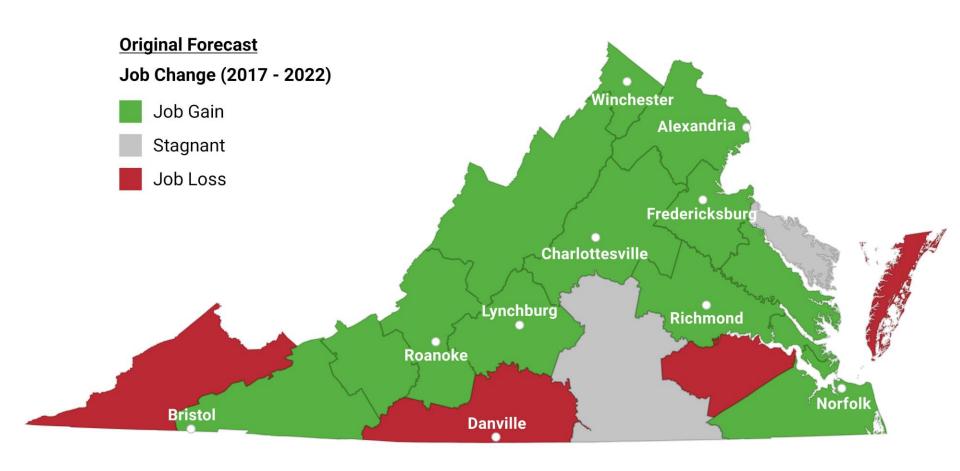
Ensure that every region participates in the growth of the Commonwealth



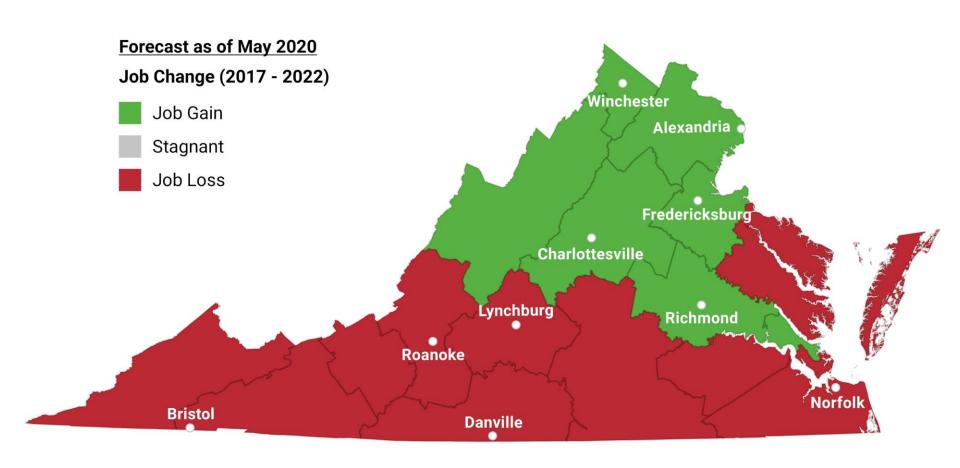
# MANY RURAL VIRGINIA REGIONS AND SMALL METRO AREAS WERE EXPERIENCING JOB LOSSES PRIOR TO VEDP'S RELAUNCH IN 2017



# PRE-COVID FORECASTS SHOWED IMPROVEMENTS BUT SUGGESTED MORE WORK NEEDED TO ENSURE SHARED GROWTH ACROSS VA



# POST-COVID FORECAST INDICATES WIDESPREAD JOB LOSSES THAT WILL REQUIRE EXECUTION OF STRATEGIC PRIORITIES



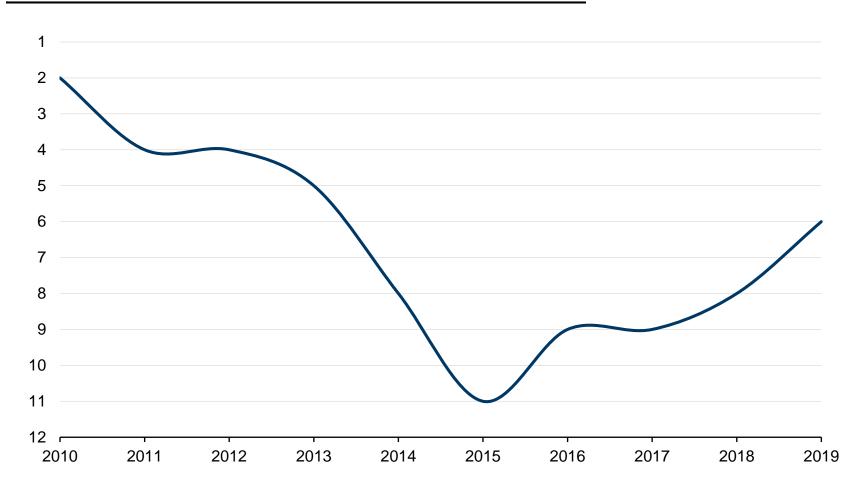
# 3.

Restore Virginia to its previous leadership position near the top of the national business climate rankings



# THE COMMONWEALTH'S BUSINESS CLIMATE RANKINGS FELL AFTER 2010 AND VIRGINIA'S STANDING SINCE HAS SOMEWHAT IMPROVED

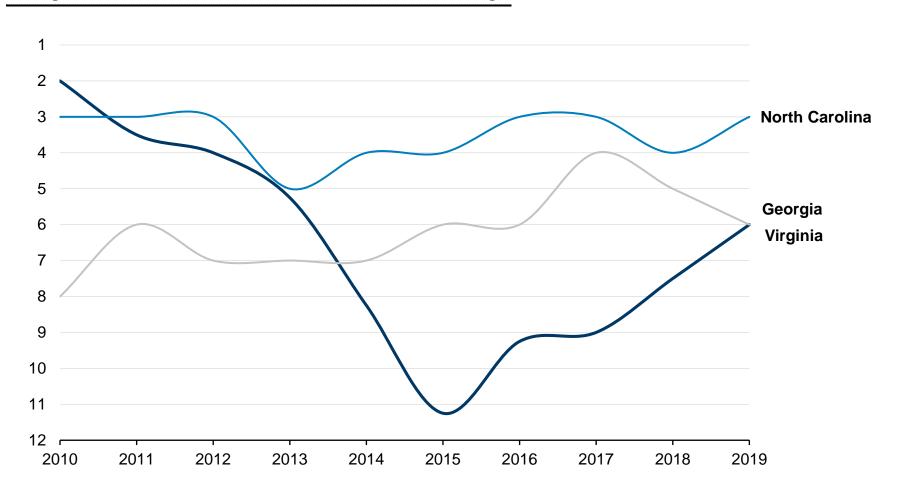
#### Virginia's average state rank in selected national business climate rankings



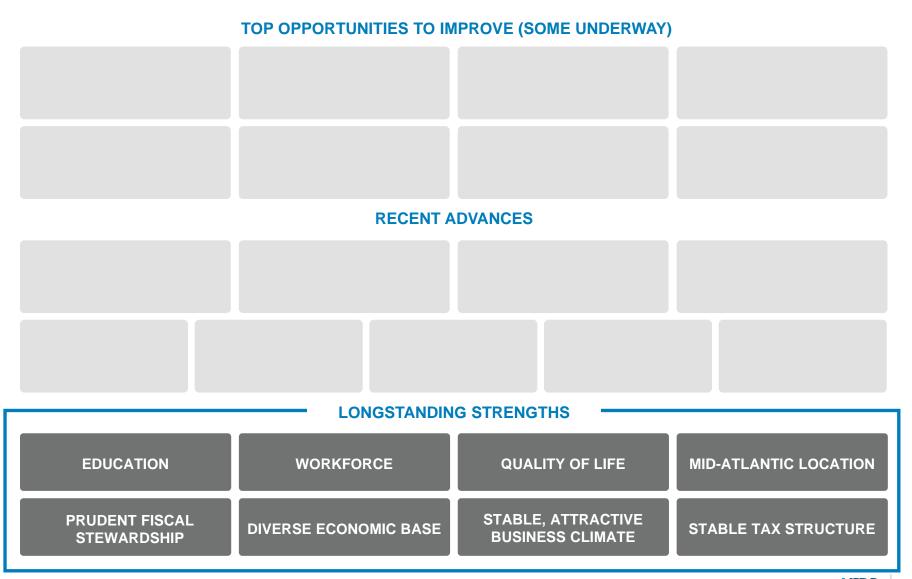
Source: VEDP analysis

# VIRGINIA HAS BEEN CLOSING THE GAP WITH TOP COMPETITORS BUT COULD STAGNATE WITHOUT BOLD ACTION

#### Average state rank in selected national business climate rankings



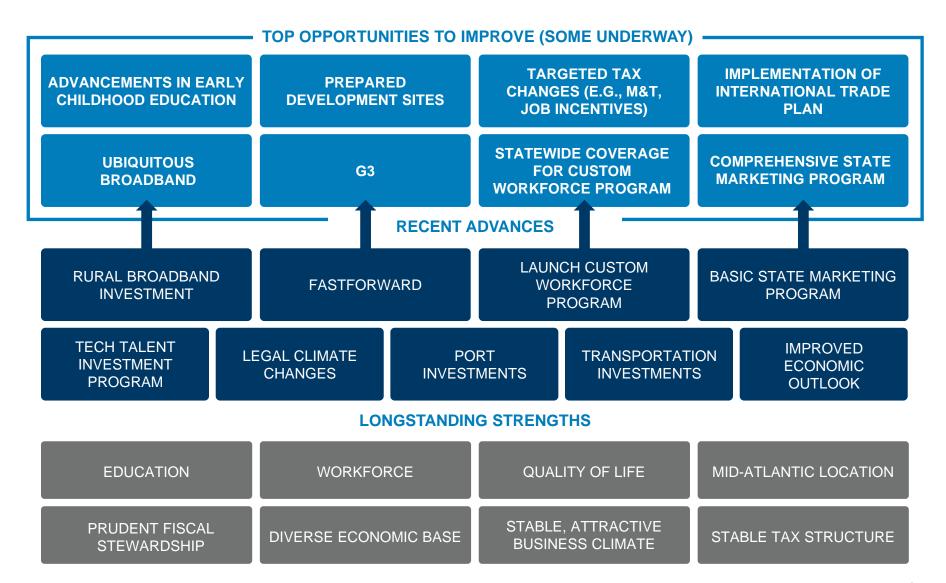
#### WHAT DRIVES VIRGINIA'S STANDING IN ECONOMIC DEVELOPMENT?



#### WHAT DRIVES VIRGINIA'S STANDING IN ECONOMIC DEVELOPMENT?



### WHAT DRIVES VIRGINIA'S STANDING IN ECONOMIC DEVELOPMENT?



4.

Reestablish VEDP as a one of America's most effective state EDOs (principally to enable achievement of the top three big goals)

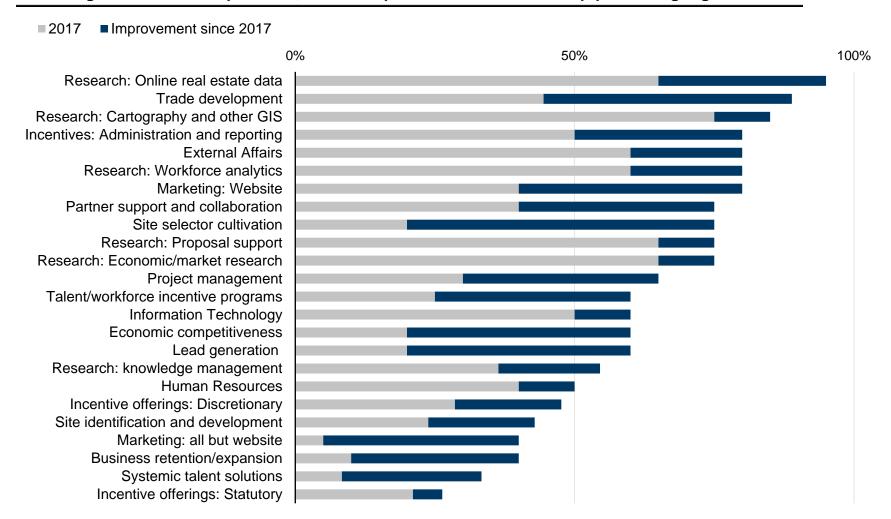


# VEDP HAS MADE SWEEPING CHANGES TO IMPROVE ITS PERFORMANCE AND BETTER MANAGE STATE RESOURCES

# **Notable examples:** Successfully completed implementation of JLARC recommendations 92% increase in leads generated by VEDP since FY17 eading European Business Investment office for a state EDO Named most competitive state EDO in America in 2019 by Site Selection

# VEDP LEADS IN SOME ECONOMIC DEVELOPMENT FUNCTIONS, BUT THERE IS ROOM FOR IMPROVEMENT IN OTHERS (WORKING DRAFT)

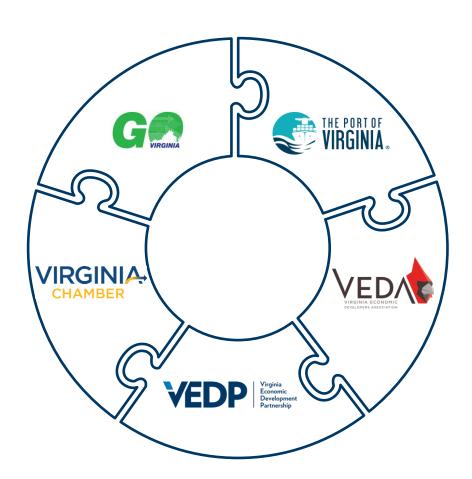
VEDP/Virginia functional capabilities, estimated performance relative to top-performing organizations\*



<sup>\*</sup> Typically compared to other leading state EDOs; in some cases, compared to other types of leading organizations Source: Benchmarking of and interviews with high-performing state EDOs and other organizations; VEDP analysis

5.

Exhibit collaboration and coordination as hallmarks of VEDP (i.e., place a central focus on the "P" in VEDP)



#### **VEDP CONDUCTS ITS WORK IN CLOSE PARTNERSHIP WITH OTHERS**

State Local/Regional **Project Delivery Policy & Programmatic ED Practitioners** Leadership **Partners Partners Lead Generation** Collaborates on specific economic development Shares strategic priorities Administration and projects **General Assembly** alignment on strategic Retention/ priorities Expansion Single point of contact Collaborates to improve **RFI** Responses between businesses and economic state agencies competitiveness **Prospect Management** Collaborates on leads/active projects Coordinates incentive Conducts sector specific packages research to companies Marketing



### **VEDP BY THE NUMBERS: A TYPICAL YEAR**

13,000

New jobs from VEDPassisted announcements 100

Project announcements

\$3.9B

New capital investment from VEDP-assisted announcements

\$793M

New international sales of VEDP-assisted firms

1,000+

In-state partners who we regularly engage

40,000+

Calls conducted by call center

8,000+

Corporate execs and site consultants receiving the Virginia Economic Review +008

Prospect meetings

60+

Site consultant meetings

28

Consultants and national media participating in in-bound FAM tours

400+

New leads generated

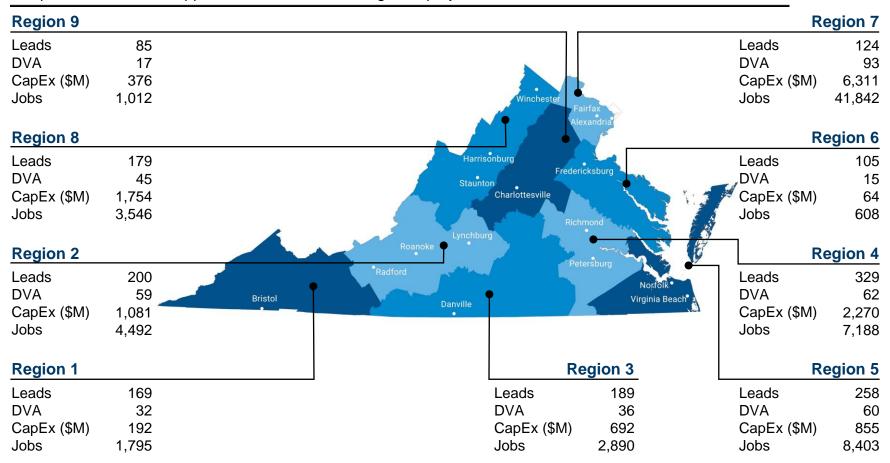
329

Companies enrolled in international trade programs

## VEDP'S PROJECT ACTIVITY SPANS ALL REGIONS OF THE COMMONWEALTH

#### **VEDP Business Investment activities by GO Virginia region**

Unique VEDP-sourced opportunities referred to a region & project announcement information, FY17 to YTD20



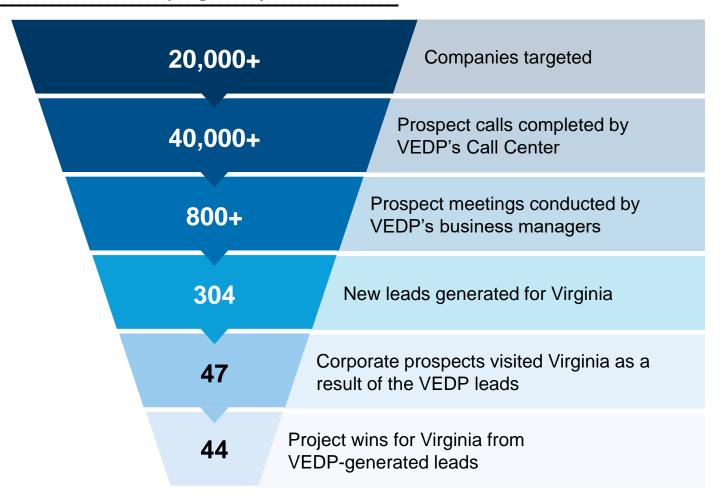
DVA refers to Decisions for Virginia

Note: One opportunity can be counted multiple times across regions. However, multiple properties referred to the same opportunity in the same region are only counted once for that region.

Source: VEDP Salesforce data; VEDP Announcements Database, 06.18.2020

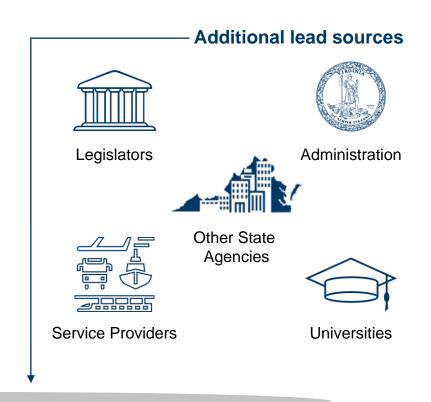
## VEDP'S LEAD GENERATION PROGRAM PRODUCES A STRONG PROJECT PIPELINE FOR VIRGINIA

#### FY20 YTD Lead Generation program by the numbers<sup>1</sup>



### PROJECT LEADS COME TO VEDP FROM A VARIETY OF SOURCES

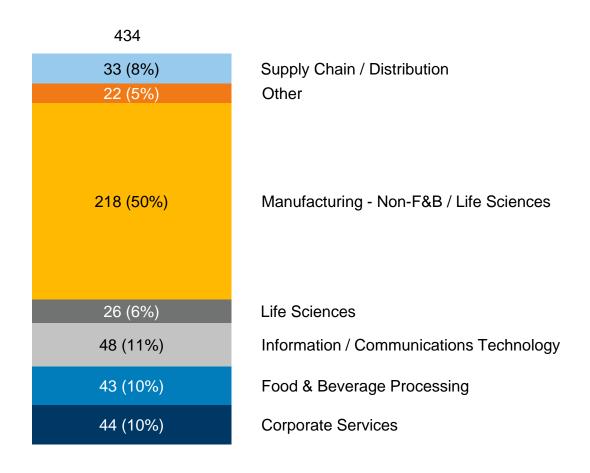




**VEDP Project Funnel** 

### HALF OF VEDP'S CURRENT PIPELINE IS REPRESENTED BY MANUFACTURING PROJECTS

VEDP project pipeline by industry sector<sup>1</sup>



<sup>1</sup>As of June 12, 2020

### PRIMARY AND SECONDARY SELECTION FACTORS FOR SITE-SELECTION COMPETITIONS

#### **Primary selection factors\***

- Quality, availability, and cost of target workforce
- Proximity to key customers and suppliers
- Availability of target real-estate solution (size, cost, control, water/sewer/rail connectivity, etc.)
- Tax and regulatory climate
- Transportation infrastructure
- Operating costs (electricity, insurance, workers comp. etc.)
- Quality-of-life factors (public K-12 options, regional amenities, crime rate, etc.)
- Accurate and thorough RFI, RFP, and proposal requests

#### Secondary selection factors\*\*

- Availability and quality of customized recruitment and training solutions
- Customized (discretionary) incentives
- By-right financial incentives
- Level of state-and-community support (e.g., fast-track permitting)
- Personal preferences of executives involved in decision process (e.g., affinity for a particular place)
- Strong business retention program to assist with corporate intelligence and after care
- Creative and innovative solutions to key project decision factors

<sup>\*</sup> Priority of selection factors varies from project to project; however, quality and availability of workforce almost always is one of the top three considerations

<sup>\*\*</sup> Typically these factors come into play when multiple locations offer relatively comparable characteristics relative to primary site-selection criteria; however, a large incentive package can represent a primary selection factor Source: VEDP CEO experience with hundreds of site-selection projects; Site Selection (January 2018); VEDP analysis

#### PROCESS OF SECURING A PROJECT DECISION



#### TOP REASONS VIRGINIA IS NOT CONSIDERED OR LOSES PROJECTS

If Virginia not considered	<ul> <li>Company executives unaware of Virginia's advantages for their industry*</li> <li>Company only considers states with substantial incentive offerings</li> <li>Company and/or site consultant screen out states based on high state/local tax burdens on new investment**</li> <li>Concern over potential shift in public policy environment</li> </ul>
Virginia considered but not selected	<ul> <li>Lack of suitable site or building option (e.g., not pad-ready, insufficient infrastructure, incomplete due diligence)</li> <li>Availability of skilled workforce (typically in smaller regions)</li> <li>Much smaller incentive packages compared to competitors (e.g., Georgia, North Carolina, South Carolina, Alabama, etc.)</li> <li>Operating costs and regulatory burden (e.g., machinery and tools taxes, market-based sourcing versus cost of performance for service based/HQ projects, zoning, permitting, licensing, reporting requirements)</li> <li>Inadequate utility/transportation infrastructure</li> </ul>

Source: Tax Foundation; interviews with site consultants; Salesforce records; VEDP analysis

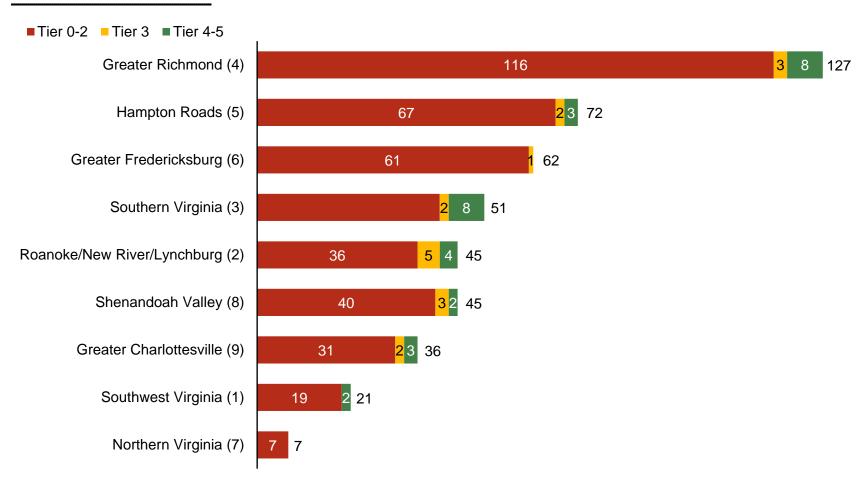
<sup>\*</sup>Largely due to a lack of awareness of Virginia's advantages for business, the Commonwealth typically ranks well below most of its leading competitors in surveys of corporate execs (e.g., in the latest Chief Executive survey, Virginia ranks no. 16, while Texas, Florida, Tennessee, and North Carolina rank nos. 1, 2, 4, and 6, respectively, i.e., all at least 10 spots ahead of Virginia)

\*\*While Virginia is a relatively low-tax-burden state for existing businesses, it is a relatively high-tax state for most types of new business investment due to its lack of statutory tax credits/incentives for new business investment and job creation

# THE VAST MAJORITY OF SITES IDENTIFIED FOR PROJECTS IN VIRGINIA ARE NOT PREPARED TO BE COMPETITIVE

#### GO Virginia Region sites

Region (#), Total Sites, N=466



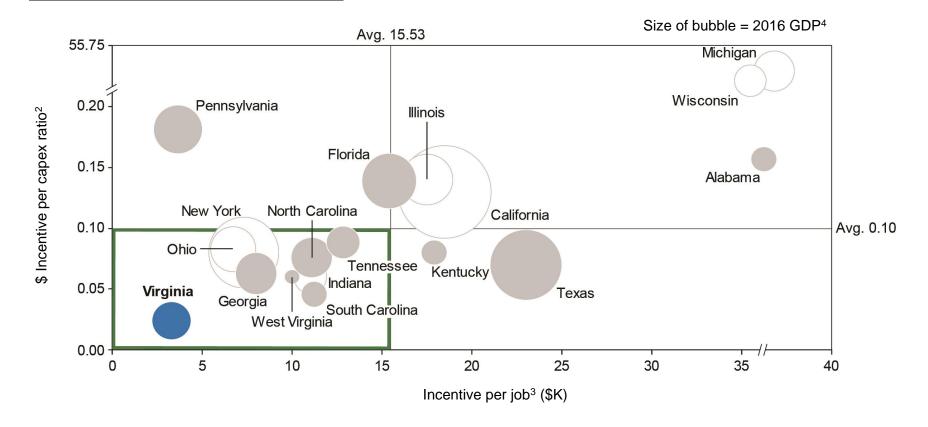
#### HOW WE THINK ABOUT INCENTIVES IN VIRGINIA

- Virginia primarily makes its case on its total value proposition (note: we periodically lose projects to other southern states with comparable business climates but more robust incentive offerings)
- Typically only for competitive situations (e.g., firm also considering North Carolina and Georgia)
- Performance-based (i.e., companies only receive or keep what they earn)
- Transparent public reporting of post-announcement performance
- Robust enforcement of clawbacks, where applicable (most incentives now paid post-performance)
- Funds typically used to address site-specific needs, on- or off-site infrastructure improvements, and talent recruitment and training efforts
- Same thinking on incentives utilized for existing firms as for new-to-Virginia firms
- HQ2: a potential model for the future (i.e., modest company incentives, targeted industry sector competitiveness investments via Tech Talent Investment Program or something comparable)

Source: VEDP analysis

# ON AVERAGE, VIRGINIA OFFERS THE LOWEST INCENTIVES PER JOB AND PER DOLLAR INVESTED RELATIVE TO COMPETITOR STATES

Incentive per job & capex among peers<sup>1</sup> 2013 – 2017



<sup>&</sup>lt;sup>1</sup>As of February 14, 2018 for all states except AL and TN, for which data is as of March 5, 2018

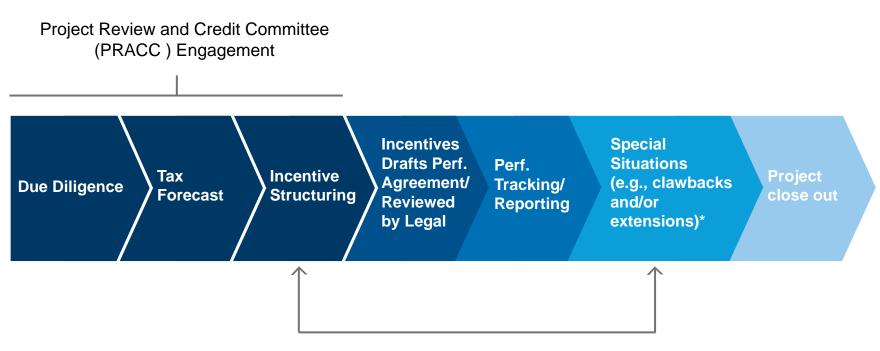
<sup>&</sup>lt;sup>2</sup>Total incentives divided by total capital investment agreed upon by state and companies at the time of project announcement

<sup>&</sup>lt;sup>3</sup>Total incentives divided by total jobs (new and retained) agreed upon by state and companies at the time of project announcement <sup>4</sup>2016 real GDP (chained to 2009 USD)

# VEDP HAS ADDRESSED ALL OF THE NEW INCENTIVE-RELATED CODE MANDATES AND JLARC RECOMMENDATIONS FROM 2017

	Source	
	New Code	JLARC Report
Create dedicated incentives administration division within VEDP	<b>√</b>	<b>√</b>
2. Develop written policies/procedures for evaluating/prioritizing projects for incentives		<b>√</b>
3. Complete due diligence (plus SCT certification) on incentive offers before Gov. approval	<b>√</b>	
4. Ensure clawback standards are consistently enforced and reported	<b>√</b>	<b>√</b>
5. Ensure performance extensions are justified, documented, and approved/reported	<b>√</b>	<b>√</b>
6. Work w/ VDT/VEC* on policies/procedures to verify company performance		<b>√</b>
7. Adopt formal procedures (via Board) to ensure adequate performance verification		<b>√</b>
8. Establish Board subcommittee to receive/review VEC verification data	<b>√</b>	
9. Provide semiannual updates on status of all projects awarded incentives to Board	<b>√</b>	
10. Provide annual Board report on % of firms meeting reporting requirements		<b>√</b>
11. Develop website to report on status/performance of incentive recipients		<b>V</b>
12. Develop strategy for coordinating w/ state agencies that administer incentives	<b>√</b>	

# LIFE CYCLE OF DIVISION OF INCENTIVES INVOLVEMENT IN AN ECONOMIC DEVELOPMENT PROJECT



Possible MEI Commission involvement



### **EXAMPLES OF CREATIVE PROJECT SOLUTIONS (1 OF 3)**



**Project description**: Amazon, Inc. will establish a major new East Coast headquarters campus in Northern Virginia

**Key project barrier**: The Commonwealth's current production of software and computer science engineers is not keeping pace with the high demand in the fast growing tech sector

New Jobs | 25,000

Capital Investment | \$2.5B

Incentives | \$550M

#### Virginia's creative solution:

The Commonwealth secured approximately \$1.1B to support tech talent cultivation for Virginia's entire tech sector for long-term success:

- ~\$1.05B in undergrad and graduate education, including 325-400 new faculty lines, startup packages, capital projects (new buildings, labs, a new tech campus), and operational support
- \$25M in tech internships/apprenticeships in higher education
- \$25M in K12 computer science education (e.g., professional development, online curricula)



### **EXAMPLES OF CREATIVE PROJECT SOLUTIONS (2 OF 3)**



**Project description**: Merck & Co., Inc., expansion in Rockingham County to increase production of its Human Papillomavirus (HPV) vaccines

**Key project barrier**: Access to sustainable pipeline of skilled labor was on ongoing challenge for the company for both their short- and long-term workforce needs

**New Jobs | 100** 

Capital Investment | \$1B

Incentives | \$7.5M

#### Virginia's creative solution:

- \$2.5M special appropriation to increase the pool of labor with required specialized skillsets
- Funds go directly to Blue Ridge Community College and James Madison University
- Specific enrichments include non-credit short term training courses, hiring a regional manufacturing liaison, and adding new faculty and staff
- Regional impact beyond Merck addressing similar workforce needs of major area employers including MillerCoors, Danone/WhiteWave, Shamrock Farms, and Hershey



### **EXAMPLES OF CREATIVE PROJECT SOLUTIONS (3 OF 3)**



**Project description**: The Volvo Group expansion in Pulaski County to accommodate truck cab welding, paint operations, and state-of-the-art dynamometers for vehicle testing

**Key project barrier**: Cyclical industry sector requiring flexible incentive structure providing operational elasticity to temporarily adjust staffing levels in response to market demand

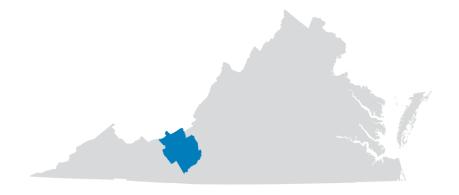
**New Jobs | 777** 

Capital Investment | \$400M

Incentives | \$16.5M

#### Virginia's creative solution:

- 10-year contract term
- Incentive structure that allows for operational flexibility while protecting the Commonwealth's ROI
- Ability to count supplier jobs towards pledged job creation
- May defer/reduce grant payment in years of underperformance; in years of overperformance, recoup forgone grants with excess job creation





# THE COMMONWEALTH'S STRATEGIC ECONOMIC OPPORTUNITIES FOR THE FUTURE IS DESIGNED AROUND FOUR BIG OPPORTUNITIES



#### 1. Capture manufacturing reshoring and new supply chain opportunities

- Industry analysis and surveys indicate a significant share of manufacturers will likely bring production and sourcing back to the United States in response to the COVID-19 pandemic
- Additionally, as businesses around the world reconfigure their global supply chains and increase resiliency, many new opportunities will emerge for Virginia exporters
- Virginia can capture these job-creation opportunities by investing in targeted business investment, international trade, and related support activities



#### 2. Accelerate Digital Virginia (cloud computing, software, data centers)

- The COVID-19 pandemic has accelerated the transition towards a digital economy for businesses and consumers around the world
- As an established U.S. tech leader, Virginia is well positioned to capitalize on these opportunities in software development, cloud computing, data centers, and other technologies
- Virginia can capture a larger share of this post-COVID tech wave by complementing exiting efforts (e.g., TTIP) with targeted enhancements in our incentive programs, tax policy, and broadband infrastructure



#### 3. Seize telework transition opportunities, with special focus on rural and small metro regions

- With the widespread shift to telework during the pandemic, industry experts and business leaders are signaling that telework will become the (permanent) new normal for a much larger share of workers
- Virginia can capture these talented professionals (and the tax revenue they generate) by deploying creative incentive and marketing approaches that focus on both businesses and individuals that telework



#### 4. Retool and reskill Virginia's (unemployed) workforce for post-COVID career opportunities

- Low-skill workers, women, and racial minorities were disproportionately impacted by the economic shock resulting from COVID-19, and likely will make up a significant share of the long-term unemployed in the absence of targeted efforts
- In addition to new job creation opportunities for the Commonwealth, we have an opportunity to connect displaced workers with higher-wage employment opportunities through workforce initiatives such as "Get Skilled, Get a Job, Give Back" (G3), Virginia Talent Accelerator Program, Virginia Jobs Investment Program (VJIP), and targeted investments in sub-baccalaureate fields

#### **Impact**

- Secures roughly 10,000 new direct jobs each year (~20,000 total jobs per year)
- Generates roughly \$50-75 million per year in additional state general fund revenue

# A&Q

## **APPENDIX**



### **APPENDIX**

#### **VEDP Governance**

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**Incentives** 

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# VEDP ENCOURAGES, STIMULATES, AND SUPPORTS DEVELOPMENT AND EXPANSION OF THE COMMONWEALTH'S ECONOMY

- Created by the Virginia General Assembly in 1995 as the principal state economic development organization for the Commonwealth
- 17-member governing board that provides continuity across gubernatorial terms
- 138 full-time employees
- Offices in Virginia, Germany, Japan, and South Korea

#### **VEDP Divisions**



# Marketing & Communications manages marketing of VA and announcements



#### **Business Investment**

implements lead generation and business development strategies



#### **International Trade**

helps companies expand their international sales



#### **External Affairs**

oversees the legislative process, policy development, and partner relations



### **Economic Competitiveness**

develops strategies for economic growth



#### Research

provides data, analysis, and maps to support VEDP



#### **Incentives**

manages incentives, due diligence, reporting, and clawbacks



#### **Talent Solutions**

Virginia Talent Accelerator Program and VJIP

## VEDP IS GOVERNED BY A 17-MEMBER BOARD OF DIRECTORS WITH EIGHT COMMITTEES AND TWO ADVISORY COMMITTEES

#### Ex officio members (6)

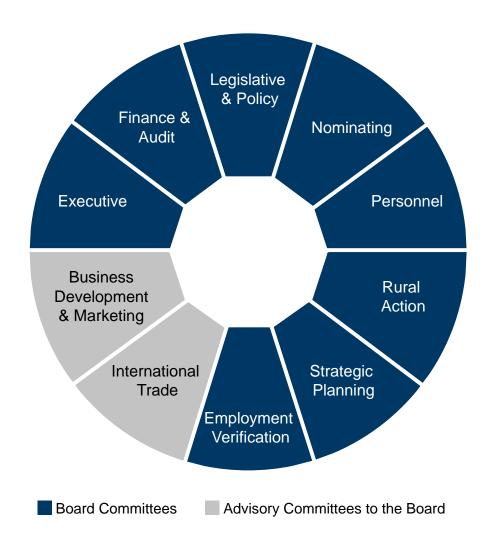
Secretary of Commerce and Trade
Secretary of Finance
Chairman of the Virginia Growth and Opportunity Board
CEO of the Virginia Port Authority
Staff Directors of the House Committee on Appropriations and the Senate Committee on Finance

### Non-legislative citizen members appointed by the Governor\* (7)

Carrie Hileman Chenery, Valley Pike Partners
Heather Engel, Strategic Cyber Partners
Greg B. Fairchild, University of Virginia
Deborah K. Flippo, Draper Aden Associates, Inc.
Vincent Mastracco, Kaufman & Canoles PC
Dan M. Pleasant, Dewberry
Xavier Richardson, Mary Washington Hospital & Stafford
Hospital Foundations

### Non-legislative citizen members appointed by the Joint Rules Committee\* (4)

Ned W. Masse - Chair, Croatan Advisors William Hayter, First Bank & Trust Company C. Daniel Clemente, Clemente Development Company Inc. Richard O. Harrell, III, R.O. Harrell, Inc.



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# VEDP'S STRATEGIC PLAN INCLUDES 5 TRANSFORMATIONAL GOALS WITH 4 CATEGORIES OF METRICS TO MONITOR PROGRESS

### Transformational goals

#### Robust state job growth

Position Virginia to achieve a growth rate among that of the top 5-10 states in the U.S.

#### **Every region wins**

Ensure that every region participates in the growth of the Commonwealth

#### Best state for business

Restore Virginia to its previous leadership position near the top of the national business climate rankings

#### **Top state EDO**

Reestablish VEDP as one of America's most effective state economic development organizations

#### **Super collaborator**

Exhibit collaboration and coordination as hallmarks of VEDP

Metric category	Description
Commonwealth Economic Performance <sup>1</sup>	<ul> <li>Employment growth rate</li> <li>Median earned income growth rate</li> <li>Gross state product (GSP) growth rate</li> <li>Dollar value of exports and exports per capita, growth rates</li> </ul>
Commonwealth Economic Competitiveness <sup>1</sup>	<ul> <li>(Illustrative, not comprehensive)</li> <li>Workforce development capabilities</li> <li>Transportation, infrastructure and housing costs</li> <li>State/local tax burdens</li> <li>Average of key state business climate rankings</li> </ul>
VEDP Performance Metrics: Inputs	<ul> <li>Partner satisfaction measures of organizational performance (based on annual surveys)</li> <li>Percent of partners touched</li> <li>Internal organizational employee engagement measures (based on annual surveys)</li> <li>State economic development organization published rankings (e.g., DCI, Site Selection)</li> </ul>
VEDP Performance Metrics: Outputs	<ul> <li>VEDP-assisted project announcements: jobs and capital investment</li> <li>VEDP-generated leads</li> <li>VEDP Virginia Talent Accelerator Program</li> <li>VEDP Trade metrics (companies enrolled; projected international sales; projected trade-supported jobs)</li> </ul>

# VEDP'S STRATEGIC PLAN INCLUDES A VARIETY OF STRATEGIES DESIGNED TO ACHIEVE THE FIVE TRANSFORMATIONAL GOALS

Cultivate target	Push new boundaries as a U.S. leader in information technology
industry growth clusters	Assemble a world-class transportation and logistics hub
	Position Virginia's manufacturing base to future ready
	Create bus. services and ops. centers of excellence (e.g., HQs) promising disruptive technologies (e.g., unmanned systems, genomics, personalized medicine)
Improve Virginia's	Strengthen Virginia's human capital development engine
economic competitiveness	Assemble an ample, strategic portfolio of project-ready sites and buildings across Virginia
	Rigorously assess and steadily improve Virginia's state, regional, and local economic competitiveness
	Leverage public-private partnerships to strengthen Virginia's digital infrastructure (i.e., broadband)
	Place a special focus on achieving growth in Virginia's rural regions and small metros
Enhance VEDP's	Cultivate world-class execution at VEDP
capabilities	Implement robust marketing/branding, lead generation, and site consultant cultivation programs
	Strengthen and expand business and international trade development programs
	Become a national leader in incentives administration

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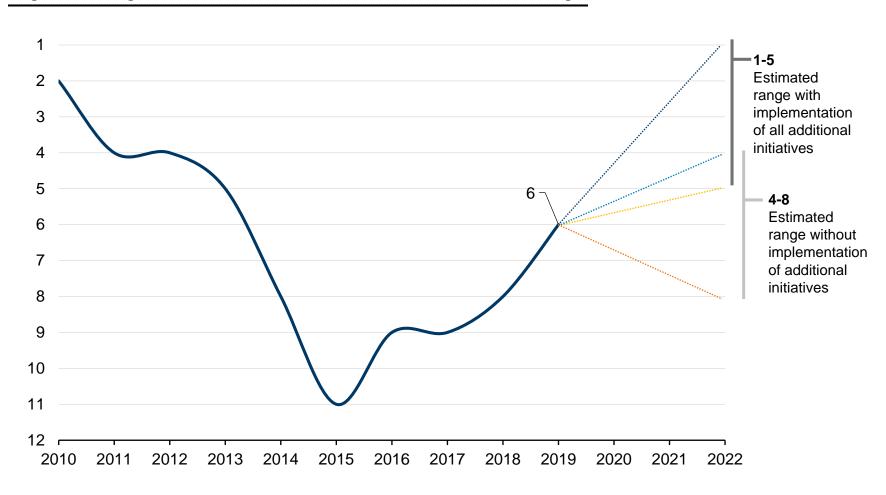
**MEI Commission** 

### **CURRENT MAJOR STATEWIDE RANKINGS AT-A-GLANCE**

Publication	Ran	k	Last year published
CNBC Top States for Business	1	1	2019
Business Facilities Best Business Climate	2	<b>^</b>	2019
Forbes: Best States for Business	4	<b>(+)</b>	2019
Site Selection: Top Business Climates	5	1	2019
Area Development Top States for Doing Business	10	<b>V</b>	2019
Development Counsellors International (DCI) Best Places for Business	14	<b>1</b>	2017
Chief Executive Best States for Business*	16	Ψ	2020

# VIRGINIA RECENTLY HAS BEEN IMPROVING IN BUSINESS CLIMATE RANKINGS – BUT COULD SLIDE WITHOUT ADDITIONAL INITIATIVES

#### Virginia's average state rank in selected national business climate rankings



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# WHEN COMMUNITIES ARE VERY SIMILAR, INCENTIVES CAN BE THE FACTOR THAT TIPS THE SCALES IN FAVOR OF ONE OVER THE OTHER

In 2014, Volvo Cars issued an RFP for a \$500 million investment and 2,000 Jobs. Virginia and South Carolina were the two finalists.

Overall, the two localities were very similar and offered similar solutions. The main difference was South Carolina's large site preparation grant and their Custom Workforce training program.

Project Need	Virginia	South Carolina
Suitable Site	<b>✓</b>	<b>√</b>
Qualified Workforce	<b>√</b>	<b>√</b>
On-site training facility	<b>√</b>	<b>√</b>
Custom Workforce Training Program	X	<b>√</b>
Incentive package	\$131.7M	\$175.0M

#### **GUIDING PRINCIPLES FOR VEDP-ADMINISTERED INCENTIVES**



Align with strategic sectors



Impactful



Maximize community wealth



Align with local/state strategy



Diversify the job base in regards to skill sets



Solve a specific need (versus a by-right expectation)



▼ Use as real competitive advantage



Leverage other state resources



Advance quality of life

### **VEDP'S INCENTIVE PORTFOLIO (1 OF 3)**

	Admin. entity	Purpose & benefit	Eligibility	Avg. volume*
Commonwealth's Opportunity Fund (COF)	VEDP	<ul> <li>Deal closing fund</li> <li>Designed to secure a company location or expansion</li> <li>Cash grant (structured upfront or when milestones achieved)</li> </ul>	<ul> <li>Min. threshold: \$5MM cap. invest. &amp; 50 jobs at PAW; lower for distressed regions</li> <li>Local match required</li> <li>Out-of-state competition</li> <li>Traded sector only</li> </ul>	\$21.5 million/yr. (\$18.3 million in FY19)
Virginia Investment Partnership (VIP)	VEDP	<ul> <li>Designed to encourage continued investment by Virginia manufacturers or R&amp;D firms supporting manufacturers</li> <li>Cash grant (post-performance)</li> </ul>	<ul> <li>Min. threshold: \$25MM capital invest.</li> <li>No net reduction in employment</li> <li>Local match required</li> <li>Out-of-state competition</li> <li>Traded sector only</li> <li>At least 3 years operating in Virginia</li> </ul>	\$5.2 million/yr. (\$2.9 million in FY19)
VA Econ. Devel. Incentive Grant (VEDIG)	VEDP	<ul> <li>Designed to encourage firms to create high-paying jobs by locating HQs or service-sector operations in VA</li> <li>Cash grant (post-performance)</li> </ul>	<ul> <li>Min. threshold: 400 jobs @ 150% PAW; or 300 jobs @ 200% PAW and \$5MM in capital investment</li> <li>Lower thresholds for smaller MSAs</li> <li>Traded sector only</li> </ul>	\$4.2 million/yr. (\$1.5 million in FY19)

<sup>\*</sup>Volumes based on HB 1191 report; figures are generally for the period of FY 2015-2019 with some programs having different start dates

### **VEDP'S INCENTIVE PORTFOLIO (2 OF 3)**

	Admin. entity	Purpose & benefit	Eligibility	Avg. volume*
Major Eligible Employers Grant (MEE)	VEDP	<ul> <li>Designed to encourage investment and job creation by major employers/corp. HQs</li> <li>Cash grant (post-performance)</li> </ul>	<ul> <li>Min. threshold: \$100MM cap. invest. and 1,000 jobs</li> <li>Min. of 400 jobs if avg. wage is at least 2x locality's PAW</li> <li>Traded sector only</li> </ul>	\$6.8 million/yr. (\$0 million in FY19)
Business Ready Sites Program	VEDP	<ul> <li>Supports site assessment and site remediation</li> <li>Addresses need for more project-ready sites</li> <li>Cash grant to locality)</li> </ul>	<ul> <li>Consideration based on viability, alignment, economic impact, commitment, and resources leveraged</li> </ul>	\$460,000/yr. (\$1.0 million in FY19)
Brownfields Restoration Fund	VEDP	<ul> <li>Promotes restoration and redevelopment of brownfield sites</li> <li>Cash grant typically paid post-performance to locality</li> </ul>	<ul> <li>Only localities may apply</li> <li>Property publicly or privately owned</li> </ul>	\$1.4 million/yr. (\$2.1 million in FY19)
Virginia Talent Accelerator Program	VEDP	<ul> <li>Customized, comprehensive talent recruitment/training soln.</li> <li>Reduces training costs of new and expanding firms</li> <li>Services only</li> </ul>	<ul> <li>Competitive project</li> <li>Min. threshold: 15 jobs (mfg.) or 50 jobs (services)</li> <li>Market-competitive wages</li> <li>Traded sector only</li> </ul>	TBD

<sup>\*</sup>Volumes based on HB 1191 report; figures are generally for the period of FY 2015-2019 with some programs having different start dates

### **VEDP'S INCENTIVE PORTFOLIO (3 OF 3)**

	Admin. entity	Purpose & benefit	Eligibility	Avg. volume*
Virginia Jobs Investment Program (VJIP)	VEDP	<ul> <li>Reduces training costs of new and expanding firms</li> <li>Cash grant (post-perf.)</li> <li>Consulting services and funding offered</li> </ul>	<ul> <li>Min. threshold: \$1MM capital invest. and 25 jobs (lower for small business)</li> <li>Wages 1.35x federal minimum</li> <li>Traded sector only</li> </ul>	\$9.3 million/yr. (\$6.9 million in FY19)
New Company Incentive Program	VEDP	<ul> <li>Promotes new business invest. in distressed areas</li> <li>Provides CIT exemption, and up to \$2K per job (subject to ROI test via alt. COF mechanism)</li> </ul>	<ul> <li>Location in qualified locality</li> <li>Min. threshold: \$5MM capital invest. and 10 jobs (or 50 jobs)</li> <li>Wages 150% of Virginia min.</li> <li>Traded sector only</li> </ul>	TBD
Performance- based Custom Grants	VEDP	<ul> <li>Focus on major projects with transformational impact</li> <li>Cash grant (structured upfront or when milestones achieved)</li> </ul>	<ul> <li>Requires special legislation (MEI Commission)</li> <li>Traded sector only</li> </ul>	\$870.5 million awarded in FY19 (Amazon HQ2, Micron, Huntington Ingalls, and AWS)

<sup>\*</sup>Volumes based on HB 1191 report; figures are generally for the period of FY 2015-2019 with some programs having different start dates

# VIRGINIA'S OTHER INCENTIVES NOT ADMINISTERED BY VEDP (1 OF 3)

	Administering Entity	Purpose & benefit	Eligibility	Avg. volume*
Gov.'s Ag. & Forestry Indust. Devel. Fund	Va. Department of Ag. & Consumer Services	<ul> <li>Designed to assist businesses adding value to Virginia-grown ag. and forestry products</li> <li>Cash grant up to \$500K</li> </ul>	<ul> <li>Local match required</li> <li>At least 30% of the ag. products grown in Virginia</li> </ul>	\$1.1 million/yr. (\$814,000 in FY19)
Economic Development Access Fund	Va. Department of Transportation	<ul> <li>Designed to assist localities in providing adequate road access</li> <li>Focus on manufacturers, corp. HQs, R&amp;D, distribution centers</li> <li>Cash grant to locality up to \$500K</li> </ul>	<ul> <li>Localities apply</li> <li>Some local match required</li> </ul>	\$2.3 million/yr. (\$2.3 million in FY19)
Rail Industrial Access Program	Va. Department of Rail & Public Transportation	<ul> <li>Assists with cost of extending track to plant site (private or public property)</li> <li>Cash grant up to \$450K</li> </ul>	<ul><li>Localities apply</li><li>Some local match required</li></ul>	\$775,000/yr. (\$681,000 in FY19)
Enterprise Zone Job Creation Grant	Department of Housing & Community Development	<ul> <li>Encourages job creation in targeted areas of distress</li> <li>Cash grant (\$500-800 per job per year for 5 years)</li> </ul>	<ul> <li>Creation of at least four net new permanent full-time positions.</li> <li>Caps at 350 jobs</li> <li>Traded sector only</li> </ul>	\$2.5 million/yr. (\$2.7 million in FY19)

<sup>\*</sup>Volumes based on HB 1191 report; figures are generally for the period of FY 2015-2019 with some programs having different start dates

# VIRGINIA'S OTHER INCENTIVES NOT ADMINISTERED BY VEDP (2 OF 3)

	Administering Entity	Purpose & benefit	Eligibility	Avg. volume*
Enterprise Zone Real Property Investment Grant	Department of Housing & Community Development	<ul> <li>Encourages real estate development. in targeted areas of distress</li> <li>Cash grant up to \$200K</li> </ul>	<ul> <li>Up to \$200K for investments in commercial, industrial, or mixed-use buildings or facilities</li> <li>Subject to proration</li> </ul>	\$10.1 million/yr. (\$8.9 million in FY19)
Governor's Motion Picture Opp. Fund	Virginia Tourism Corp.	<ul> <li>Supports film industry activity through grants for production cost and studios producing in VA</li> <li>Cash grant</li> </ul>	<ul> <li>Eligible projects include feature films, children's programs, documentaries, TV</li> </ul>	\$5.1 million/yr. (\$6.8 million in FY19)
Growth Acceleration Program	Center for Innovative Technology	<ul> <li>Seed and early-stage investment funds placing equity and mezzanine financing into companies with high growth</li> <li>Investments up to \$100K</li> </ul>	<ul> <li>Must have clearly articulated business plan</li> </ul>	\$2.1 million/yr. (\$2.9 million in FY19)

<sup>\*</sup>Volumes based on HB 1191 report; figures are generally for the period of FY 2015-2019 with some programs having different start dates

# VIRGINIA'S OTHER INCENTIVES NOT ADMINISTERED BY VEDP (3 OF 3)

	Administering Entity	Purpose & benefit	Eligibility	Avg. volume*
Port of Virginia Economic & Infrastructure Devel. Grant	Virginia Port Authority	<ul> <li>Designed to incentivize firms to locate new or expand existing maritime-related operations</li> <li>Focus on maritime or logistics-related companies</li> <li>Cash grant</li> </ul>	<ul> <li>Business must be involved in maritime commerce, or exporting/importing manufactured goods through Port of Virginia</li> </ul>	\$613,000/yr. (\$75,000 in FY19)
Tobacco Region Opportunity Fund	Tobacco Commission	<ul> <li>Performance-based grants and loans to tobacco region localities to support new job creation and capital investment</li> <li>Cash grant</li> </ul>	<ul> <li>Min. threshold: capital investment of \$1MM within 36 months</li> <li>Only localities apply</li> <li>Grants limited to 3 per locality per fiscal year</li> </ul>	\$11.3 million/yr. (\$6.1 million in FY19)

<sup>\*</sup>Volumes based on HB 1191 report; figures are generally for the period of FY 2015-2019 with some programs having different start dates

# VIRGINIA OFFERS LIMITED TYPES OF TAX PREFERENCES AND FEATURES TO COMPANIES

Type of tax preference	How incentive works	Possible features
Income tax credits	<ul> <li>Reduce company's state income tax liability</li> </ul>	<ul> <li>To be usable by companies with low or no tax liability, may be:</li> <li>Carried forward/back against tax liability in other periods</li> <li>Refundable and reimbursable</li> <li>Transferable to other companies</li> </ul>
Income tax structure	<ul> <li>Offers preferential state income tax treatment relative to other industries (e.g. data centers single sales factor apportionment), other states (e.g. market-based sourcing), etc.</li> </ul>	
Income tax exemptions	<ul> <li>Exempt company's income from state taxation</li> </ul>	<ul> <li>Can be partial (e.g. temporary, above income threshold) or complete (e.g. not-for-profits)</li> </ul>
Income tax subtractions and deductions	Reduce company's state taxable income	
Sales and use tax exemptions	<ul> <li>Exempt company's purchases from state and local sales and use taxes</li> </ul>	<ul> <li>Can be limited to specific taxable items (e.g. manufacturing equipment) and/or partial (e.g. reduced rate, above threshold)</li> </ul>
Tax abatement	<ul> <li>Lowers or eliminates local taxes on company's tangible property</li> </ul>	<ul> <li>Can be achieved by lowering tax rates or property's assessed value</li> </ul>

# GRANT PROGRAMS ARE AVAILABLE TO INCENTIVIZE AND ATTRACT COMPANIES

Type of grant program How incentive works		Possible features	
Discretionary	<ul> <li>Administered by agencies that have some discretion over grant recipients and amounts awarded</li> <li>Projects and/or companies must meet certain eligibility criteria</li> <li>Payment generally subject to agreed-upon performance</li> </ul>	<ul> <li>May target specific industries (e.g. manufacturing), geographies (e.g. distressed localities), or projects (e.g. major employers) based on eligibility requirements</li> </ul>	
Custom	<ul> <li>Awarded on a case-by-case basis</li> <li>Generally no discretion over recipient(s) of grant</li> <li>Typically larger amount</li> <li>Payment generally subject to agreed-upon performance</li> </ul>		
By right	<ul> <li>Awarded automatically to all companies or projects that meet eligibility criteria (no discretion)</li> </ul>		
Capacity building	<ul> <li>Generally not tied to specific projects or companies, and awarded to communities (e.g. industrial park, broadband access)</li> </ul>		

# PROJECT REVIEW & CREDIT COMMITTEE (PRACC) EVALUATION FOR ALL PROJECTS

<u>All</u> projects receiving discretionary incentives from VEDP are reviewed by PRACC regardless of size, name recognition, or locality.

- CEO, VPs, AVP, General Counsel, Project Research Manager, and Senior Economist
- Review all elements of the project
- Consider strategic, competitive, and financial implications
- Evaluate Risk Assessment and ROI analysis
- Approve proposed conditions for release of incentive funds
- Determine whether to proceed with SCT preapproval

#### WHEN IS PRACC APPROVAL NECESSARY?

PRACC review and approval is necessary if any of the below VEDP-administered incentives are sought (PRACC review and approval must occur for preapproval by the Secretary).



Commonwealth's Opportunity Fund (COF)



Virginia Investment Partnership (VIP) Grant



Virginia Economic Development Incentive Grant (VEDIG)



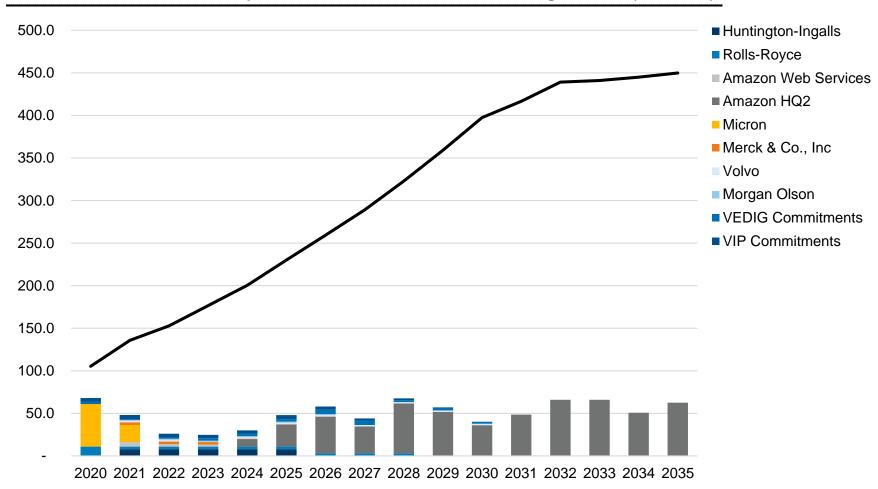
Major Eligible Employer (MEE) Grant



Custom Performance Grants

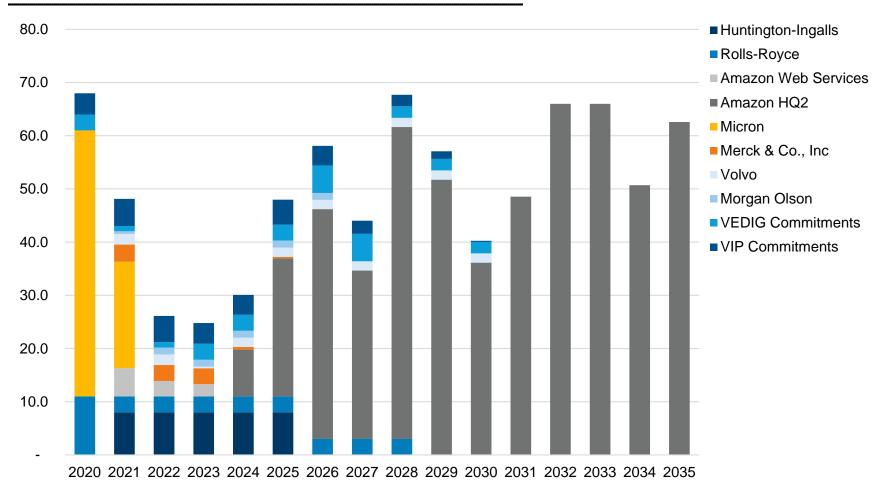
# ANNUAL GENERAL FUND REVENUE FAR EXCEEDS INCENTIVE COMMITMENTS TO COMPANIES

#### Incentive Commitments to Companies and Annual SGF Revenue Through FY2035 (\$ Millions)



# INCENTIVE COMMITMENTS TO COMPANIES ARE FAIRLY EVENLY DISTRIBUTED OVER TIME

#### **Incentive Commitments to Companies Through FY2035 (\$ Millions)**



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### MAJOR EMPLOYMENT AND INVESTMENT (MEI) COMMISSION

- Pursuant to § 30-310, Code of Virginia, the MEI Commission reviews proposed incentive packages, including but not limited to economic development projects recommended by VEDP, that would entail special appropriations requiring the creation of legislation and/or that are expected to receive a state incentive package in excess of \$10 million in combined cash grants, tax incentives, such as credits and exemptions, and other incentives
- Any discretionary incentive package that would entail an in-state relocation of a Virginia employer will be reviewed by the MEI Commission
- All second extensions of performance agreements also require MEI review and approval

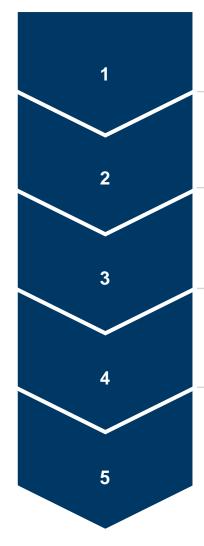
#### **Codified membership:**

- 7 members from the House of Delegates
- 5 members from the Senate
- 2 ex-officio:
  - Secretary of Commerce and Trade
  - Secretary of Finance

### **CHANGES TO THE MEI COMMISSION IN THE 2020 GA SESSION**

	Current	As of July 1, 2020 (SB587)
Membership	5 members from the House of Delegates 3 members from the Senate Secretary of Commerce and Trade Secretary of Finance	7 members from the House of Delegates 5 members from the Senate Secretary of Commerce and Trade Secretary of Finance
Types of Projects	Economic development projects	Economic development, film, and episodic television projects
Projects with only nondiscretionary tax credits	Review	No review required
Materials to be presented	Value of the incentive ROI Time frame for repayment Average wages Cap ex required The need of enhanced employment opportunities	Value of the incentive ROI Time frame for repayment Average wages Cap ex required The need of enhanced employment opportunities Total amount of state incentives provided in the past to the sponsor List of all other nondiscretionary tax credits or exemptions for which the sponsor may qualify
Materials to be provided	48 hours prior to the scheduled meeting	Five business days prior to the scheduled meeting

#### MEI COMMISSION PROCESS AND PROCEDURES



VEDP staff meet regularly to provide updates to the HAC/SFC staff on the project pipeline

Secretary of Commerce and Trade calls MEI meetings when VA has been shortlisted for a project

MEI meetings are scheduled around JLARC, when possible

Prior to a MEI meeting, VEDP staff meets with HAC/SFC staff to review the draft proposal

 VEDP finalizes presentation based on feedback and submits to HAC/SFC staff for distribution to MEI members at least seven days prior to the meeting

VEDP presents projects for consideration and a vote to MEI

Upon approval, MEI members are alerted by the Secretary of Commerce and Trade that the package was accepted and an announcement is expected

- Quotes from the MEI Chair and Vice Chair are requested for Governor's press releases
- VEDP staff drafts legislation/budget requests for MEI-approved projects and special appropriations, submitted in August of each year